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8 **UNITED STATES DISTRICT COURT**
9 **FOR THE CENTRAL DISTRICT OF CALIFORNIA**

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11 UNITED STATES OF AMERICA and
12 STATE OF CALIFORNIA, *ex rel.*
13 SHARON GINGER,

14 Plaintiffs,

15 v.

16 THE ENSIGN GROUP, INC. and
17 ENSIGN FACILITY SERVICES,
18 INC.,

19 Defendants.

20 Case No. 8:15-cv-00389-JWH-DFMx

21 **ORDER GRANTING IN PART**
22 **AND DENYING IN PART**
23 **DEFENDANTS' MOTION TO**
24 **DISMISS [ECF No. 130]**

1 Before the Court is the motion to dismiss¹ of Defendants The Ensign
 2 Group, Inc. and Ensign Facility Services, Inc.² After considering the arguments
 3 of counsel at the hearing on the Motion, as well as the papers filed in support
 4 and in opposition,³ the Court orders that the Motion is **GRANTED IN PART**
 5 and **DENIED IN PART**, as set forth herein.

6 I. BACKGROUND

7 A. Procedural Background

8 In March 2015, Plaintiff-Relator Sharon Ginger filed a complaint⁴ in this
 9 *qui tam* action against Defendants and myriad additional entities.⁵ More than
 10 five years later, in April 2020, the United States of America and the State of
 11 California declined to intervene, and the Court unsealed portions of the record.⁶

12 In December 2020, Ginger amended her complaint, asserting nine claims
 13 for relief, but against only the instant two Defendants.⁷ Two months later,
 14 Defendants moved to dismiss.⁸ The Court granted that motion, concluding that

15 ¹ Defs.’ Mot. to Dismiss the Second Am. Compl. (the “Motion”) [ECF
 16 No. 130].

17 ² Plaintiff-Relator Sharon Ginger refers to Defendant The Ensign Group,
 18 Inc. as “Ensign.” *See* Second Am. Compl. (the “SAC”) [ECF No. 129] ¶ 4.
 19 However, later in her SAC, Ginger defines the term “Ensign” or “Company”
 20 to refer to Defendant The Ensign Group, Inc. and to Defendant Ensign Facility
 21 Services, Inc., as well as their operating subsidiaries, including the skilled
 22 nursing and assisted living facilities (the “SNFs”). *Id.* at ¶ 54.

23 ³ The Court considered the following papers: (1) the SAC; (2) the Motion
 24 (including its attachments); (3) Pls.’ Opp’n to the Motion (the “Opposition”)
 25 [ECF No. 131]; and (4) Defs.’ Reply in Supp. of the Motion (the “Reply”)
 26 [ECF No. 132].

27 ⁴ Compl. (the “Complaint”) [ECF No. 1].

28 ⁵ Ginger removed those additional defendants from her pleading when she
 29 filed her First Amended Complaint. *Compare* First Am. Compl. (the “FAC”)
 30 [ECF No. 94] *with* Complaint.

31 ⁶ Stip. Regarding Election by the United States and the State of California
 32 to Decline Intervention [ECF No. 82]; Order Regarding Election by the United
 33 States and the State of California to Decline Intervention and Unsealing Case
 34 [ECF No. 83].

35 ⁷ *See generally* FAC.

36 ⁸ Defs.’ Mot. to Dismiss Relator’s First Am. Compl. [ECF No. 95].

1 Rule 9(b) of the Federal Rules of Civil Procedure does not allow group pleading,
 2 but the Court afforded Ginger leave to amend.⁹

3 In August 2021,¹⁰ Ginger filed her Second Amended Complaint,¹¹ in
 4 which she reasserts nine claims for relief. Four of those claims relate to alleged
 5 violations of the federal False Claims Act (the “FCA”); specifically, 31 U.S.C.
 6 §§ 3729(a)(1)(A), (B), (C), & (G).¹² The other five claims allege violations of
 7 California’s False Claims Act (the “CFCA”); namely, Cal. Gov’t Code
 8 §§ 12651(a)(1), (2), (3), (7), & (8).¹³

9 Defendants filed the instant Motion on August 24.¹⁴ Ginger opposed on
 10 September 10,¹⁵ and Defendants replied a week later.¹⁶ The Court conducted a
 11 hearing on the Motion on October 4.

12 **B. Factual Background**

13 Ginger alleges the following facts in her Second Amended Complaint,
 14 which the Court assumes to be true for the purposes of the instant Motion. *See,*
 15 *e.g., Cahill v. Liberty Mut. Ins. Co.*, 80 F.3d 336, 337-38 (9th Cir. 1996) (on
 16 motion to dismiss for failure to state a claim, “[a]ll allegations of material fact
 17 are taken as true and construed in the light most favorable to the nonmoving
 18 party”). The Second Amended Complaint is voluminous. The Court
 19 summarizes only those facts germane to the instant Motion.

20 Defendant The Ensign Group, Inc. (“Ensign Group”) is a parent holding
 21 company that owns a chain of more than 140 SNFs in the western and
 22

23 ⁹ Order Granting Defs.’ Mot. to Dismiss (the “Order”) [ECF No. 128].

24 ¹⁰ All subsequent dates are in 2021 unless otherwise specified.

25 ¹¹ *See generally* SAC.

26 ¹² *Id.* at ¶¶ 283-309.

27 ¹³ *Id.* at ¶¶ 310-338.

28 ¹⁴ *See generally* Motion.

29 ¹⁵ *See generally* Opposition.

30 ¹⁶ *See generally* Reply.

1 southwestern United States.¹⁷ Each SNF is directly owned by a separate legal
 2 entity or entities.¹⁸ When Ensign Group acquires a SNF, it replaces the existing
 3 administrators with individuals approved and trained by Ensign Group's
 4 corporate office.¹⁹ Ensign Group entered into a Corporate Integrity Agreement
 5 (the "CIA") with the Office of Inspector General of the Department of Health
 6 and Human Services of the United States ("HHS-OIG") on October 1, 2013.²⁰
 7 Defendant Ensign Facility Services, Inc., also known as Ensign Services, Inc.,
 8 ("Ensign Services") provides management services to Ensign Group and its
 9 SNFs.²¹

10 Ginger used to work for Ensign Group. She was a Contracts Manager
 11 from October 2013 to June 2015; she also served on Ensign Group's Compliance
 12 Committee.²² During that time, Ginger observed that Ensign Group engaged in
 13 three potentially unlawful schemes.²³

- 14 • First, Ensign Group compensated physicians for referrals to its SNFs.²⁴
 15 Specifically, Ensign Group allegedly paid off physicians or bribed them
 16 with "golf outings and fancy dinners" to induce them to refer patients to
 17 Ensign Group's SNFs.²⁵ Those illegal arrangements included inflated
 18 monthly payments to physicians to work in "consulting" capacities.²⁶

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 22 ¹⁷ SAC ¶¶ 4 & 52.

23 ¹⁸ Ensign Group Form 10-K [ECF No. 95-2].

24 ¹⁹ SAC ¶ 5.

25 ²⁰ *Id.* at ¶ 2.

26 ²¹ *Id.* at ¶ 53.

27 ²² *Id.* at ¶ 50.

28 ²³ *Id.* at ¶ 7.

26 ²⁴ *Id.* at ¶ 8.

25 ²⁵ *Id.*

26 ²⁶ *Id.* at ¶¶ 8-13.

- Second, Ensign Group received heavily discounted services for Medicare Part A patients from a provider of X-rays called Axiom Mobile Imaging.²⁷ Ginger describes that business arrangement as an illegal kickback scheme known as “swapping,” since Ensign Group benefitted from Axiom’s discounted X-rays in exchange for referring its Medicare Part B patients to Axiom, which tends to be lucrative.²⁸
 - Third, Ensign Group failed to disclose those two schemes to the United States, which Ginger says violates the CIA.²⁹

Together, those schemes defrauded the United States and the State of California out of millions of dollars.³⁰

II. LEGAL STANDARD

Under Rule 12(b)(6), a party may make a motion to dismiss for failure to state a claim upon which relief can be granted. When evaluating a Rule 12(b)(6) motion, a court must accept all material allegations in the complaint—as well as any reasonable inferences to be drawn from them—as true and must construe them in the light most favorable to the non-moving party. *See, e.g., Doe v. United States*, 419 F.3d 1058, 1062 (9th Cir. 2005). “While a complaint attacked by a Rule 12(b)(6) motion to dismiss does not need detailed factual allegations, a plaintiff’s obligation to provide the ‘grounds’ of his ‘entitlement to relief’ requires more than labels and conclusions, and a formulaic recitation of the elements of a cause of action will not do.” *Bell Atlantic Corp. v. Twombly*, 550 U.S. 544, 555 (2007) (citations omitted). Rather, the allegations in the complaint “must be enough to raise a right to relief above the speculative level.”

Id.

²⁷ *Id.* at ¶ 14.

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Id.

29 *Id.* at ¶ 15

30 *Id.* at ¶ 16

1 Normally, Rule 12(b)(6) must be read in conjunction with Rule 8(a),
2 which requires a “short and plain statement of the claim showing that a pleader
3 is entitled to relief,” in order to give the defendant “fair notice of what the claim
4 is and the grounds upon which it rests.” *Twombly*, 550 U.S. at 555; *see also*
5 *Horosny v. Burlington Coat Factory, Inc.*, 2015 WL 12532178, at *3 (C.D. Cal.
6 Oct. 26, 2015). Claims under the FCA, however, are subject to Rule 9(b). *See*
7 *United States ex rel. Swoben v. United Healthcare Ins. Co.*, 848 F.3d 1161, 1180
8 (9th Cir. 2016). Rule 9(b) requires that circumstances constituting a claim for
9 fraud or mistake be pleaded with particularity. Fed. R. Civ. P. 9(b). That rule
10 requires a plaintiff to “identify the ‘who, what, when, where and how of the
11 misconduct charged,’” as well as “what is false or misleading about [the
12 purportedly fraudulent conduct], and why it is false.” *Shimono v. Harbor Freight*
13 *Tools USA, Inc.*, 2016 WL 6238483 at *5 (C.D. Cal. Oct. 24, 2016) (quoting
14 *Cafasso, ex rel. United States v. Gen. Dynamics C4 Sys., Inc.*, 637 F.3d 1047, 1055
15 (9th Cir. 2011)). Of course, the Federal Rules of Civil Procedure, including
16 Rule 9(b), apply in federal court, “irrespective of the source of the subject
17 matter jurisdiction, and irrespective of whether the substantive law at issue is
18 state or federal.” *Kearns v. Ford Motor Co.*, 567 F.3d 1120, 1125 (9th Cir. 2009).

19 Lastly, “a district court should grant leave to amend even if no request to
20 amend the pleading was made, unless it determines that the pleading could not
21 possibly be cured by the allegation of other facts.” *Lopez v. Smith*, 203 F.3d
22 1122, 1127 (9th Cir. 2000) (*en banc*) (internal quotation marks and citation
23 omitted).

III. DISCUSSION

Defendants level several attacks against Ginger’s Second Amended Complaint. First, Defendants argue that all of Ginger’s claims should be dismissed because Ginger engages in impermissible group pleading *and* her attempts to rescue her Second Amended Complaint through alter ego

1 allegations fall short. Then Defendants proceed claim by claim, explaining why
 2 all of Ginger’s claims for relief (except for the fifth and sixth) should be
 3 dismissed under Rule 9(b) or Rule 12(b)(6). After careful review, the Court
 4 determines that Ginger’s pleadings withstand most of those salvos, but it agrees
 5 with Defendants that Ginger’s third claim for relief should be dismissed.

6 **A. Group Pleading and Alter Ego Allegations**

7 As a threshold matter, Defendants move to dismiss the entire Second
 8 Amended Complaint because Ginger impermissibly “double[d] down” on group
 9 pleading, notwithstanding this Court’s prior order.³¹ Ginger does not deny her
 10 use of group pleading. Instead, she insists that it is proper because Ensign
 11 Group, Ensign Services, and the SNFs are all alter egos of one another.³²

12 **1. Group Pleading under Rule 9(b)**

13 Generally speaking, “Rule 9(b) does not allow a complaint to merely lump
 14 multiple defendants together but requires plaintiffs to differentiate their
 15 allegations when suing more than one defendant and inform each defendant
 16 separately of the allegations surrounding his alleged participation in the fraud.”
 17 *United States v. Corinthian Colleges*, 655 F.3d 984, 997–98 (9th Cir. 2011)
 18 (internal citation omitted). “In the context of a fraud suit involving multiple
 19 defendants, a plaintiff must, at a minimum[,] identify the role of each defendant
 20 in the alleged fraudulent scheme.” *Id.* at 998 (internal citation omitted).
 21 Collective pleading is appropriate only “where collective allegations are used to
 22 describe the actions of multiple defendants who are alleged to have engaged in
 23 precisely the same conduct.” *Swoben*, 848 F.3d at 1184.

24 But alter ego liability, if alleged, would circumvent this requirement, as it
 25 would imply that the two Defendants here are—for all intents and purposes—
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27 ³¹ Motion 5:17-22; *see also* Order 7:14-18; FAC ¶¶ 114-116.
 28 ³² Opposition 5:2-17.

1 the same Defendant. *See United States v. TEVA Pharms. USA, Inc.*, 2016 WL
 2 750720, at *12 (S.D.N.Y. Feb. 22, 2016) (finding that where a complaint alleges
 3 a legal relationship between fraud defendants that makes the acts of one
 4 attributable to each, Rule 9(b) does not require plaintiffs to allege specific
 5 connections between fraudulent representations and particular defendants);
 6 *United States v. Kindred Healthcare, Inc.*, 469 F. Supp. 3d 431, 453 (E.D. Pa.
 7 2020) (in cases where the alleged fraud was “perpetrated by sophisticated
 8 corporate entities that are related to each other” and plaintiffs allege that
 9 defendants were alter egos of each other, courts have held that collective
 10 allegations are sufficient to put defendants on notice). Therefore, if Ginger
 11 successfully alleges that Ensign Group and Ensign Services and their
 12 subsidiaries were alter egos of one another, then Rule 9(b)’s proscription on
 13 group pleading would not apply, but Ginger would still have to plead the “who,
 14 what, when, where, and how” of the alleged false claims with sufficient
 15 particularity. *Gonzalez v. Planned Parenthood of Los Angeles*, 2011 WL 1481398,
 16 at *8 (C.D. Cal. Apr. 19, 2011).

17 **2. Pleading Standard for Alter Ego Allegations**

18 With respect to allegations of alter ego liability, Ginger maintains that
 19 Rule 8, rather than Rule 9(b), applies.³³ Defendants contend the exact
 20 opposite.³⁴ During the hearing, the Court inquired about this point, and the
 21 parties conceded that courts in the Ninth Circuit have disagreed about whether
 22 Rule 9(b) applies to pleadings of alter ego liability. *See also Wimbledon Fund,*
 23 *SPC v. Graybox, LLC*, 2016 WL 7444709, at *5 (C.D. Cal. Aug. 31, 2016)
 24 (collecting cases).

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³³ Opposition 5:20-6:1.

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³⁴ Reply 3:11-19.

1 Defendants point to *Wimbledon* as their best authority to support the
 2 proposition that Rule 9(b) should apply to alter ego allegations.³⁵ But *Wimbledon*
 3 is less persuasive than Defendants wish it to be, since it is not a FCA case³⁶ and
 4 the court there was interpreting Texas state veil-piercing law. *Id.* at 1, 5.
 5 Federal common law, rather than state law, governs the veil-piercing inquiry in
 6 cases where “some federal interest is implicated by [it].” *U.S. ex rel. Siewick v.*
 7 *Jamieson Sci. & Eng’g, Inc.*, 191 F. Supp. 2d 17, 20 (D.D.C. 2002), *aff’d*, 322
 8 F.3d 738 (D.C. Cir. 2003) (quoting *U.S. Through Small Bus. Admin. v. Pena*, 731
 9 F.2d 8, 12 (D.C. Cir. 1984)). “The government’s interest in protecting itself
 10 from fraud, as embodied in the False Claims Act, makes it reasonable to apply
 11 the federal common law standard for piercing the corporate veil instead of the
 12 test set forth by the state courts” *Id.* at 20-21.

13 Ginger relies upon *Ardente, Inc. v. Shanley*, 2010 WL 546485 (N.D. Cal.
 14 Feb. 10, 2010), which the Court finds more persuasive for three reasons. First,
 15 as the court in *Ardente* noted, an allegation that one defendant has acted as an
 16 alter ego of another defendant is not necessarily an allegation “grounded in
 17 fraud” or “sounding in fraud” such that the heightened pleading standard of
 18 Rule 9(b) should apply. *Id.* at *4. Second, alter ego liability is not—in and of
 19 itself—a claim for relief; rather, it is a doctrine. *Id.* And third, the Supreme
 20 Court has construed Rule 9(b) to be an exception to the general rule set forth in
 21 Rule 8. *See Leatherman v. Tarrant Cty. Narcotics Intel. & Coordination Unit*, 507
 22 U.S. 163, 168 (1993). For example, when addressing the question of whether
 23 Rule 9(b) applied to pleadings of municipal liability under 42 U.S.C. § 1983, the
 24 Supreme Court in *Leatherman* held that:

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³⁵ *Id.* at 3:16-19.

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³⁶ Nor is *Eversource Cap. LP v. Fimrite*, 2019 WL 11638377 (D. Ariz. May 21,
 28 2019)—another case that Defendants cite and that itself cites to *Wimbledon*—a
 FCA case. *See Reply* 3:14-16.

1 The Federal Rules do address in Rule 9(b) the question of the need
2 for greater particularity in pleading certain actions, but do not
3 include among the enumerated actions any reference to complaints
4 alleging municipal liability under § 1983. *Expressio unius est exclusio
5 alterius.*³⁷

6 *Id.*; see also *Swierkiewicz v. Sorema N.A.*, 534 U.S. 506, 513 (2002) (“Rule 8(a)’s
7 simplified pleading standard applies to all civil actions, with limited exceptions,”
8 such as Rule 9(b)). Those holdings signal that Rule 9(b)’s pleading standard
9 should not be extended beyond its explicit language, which makes “no mention
10 of alter-ego or agency theories.” *Pac. Gas & Elec. Co. v. Jesse M. Lange Distrib., Inc.*, 2005 WL 3507968, at *3 (E.D. Cal. Dec. 21, 2005). Indeed, the Court sees
11 no inconsistency in applying Rule 9(b) to the elements of the FCA claims
12 themselves and Rule 8 to allegations that Defendants and their subsidiaries are
13 alter egos of one another. See, e.g., *United States ex rel. Landis v. Tailwind Sports Corp.*, 51 F. Supp. 3d 9, 61 (D.D.C. 2014), *on reconsideration in part*, 160 F. Supp. 3d 253 (D.D.C. 2016), *and clarified on denial of reconsideration*, 2016 WL 3197550 (D.D.C. June 8, 2016) (applying Rule 8’s pleading standard to
17 corporate veil-piercing allegations in an FCA case). Thus, the Court will apply
18 Rule 8 to the Second Amended Complaint as it relates to Ginger’s alter ego
19 allegations.

21 **3. Factual Support for Ginger’s Alter Ego Allegations**

22 To satisfy the alter ego test, Ginger must make out a *prima facie* case
23 (a) that there is such a unity of interest and ownership between Defendants and
24 their subsidiaries that the entities no longer exist; and (b) that the failure to
25 disregard Defendants’ separate identities would result in fraud or injustice.
26 *Iconlab, Inc. v. Bausch Health Companies, Inc.*, 828 F. App’x 363, 364 (9th Cir.
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28 ³⁷ This Latin phrase means “when one or more things of a class are
expressly mentioned, others of the same class are excluded.”

1 2020); *Indus. Bank of Korea v. ASI Corp.*, 2018 WL 6164315, at *9 (C.D. Cal.
2 Apr. 26, 2018). Factors used to assess the first prong include the commingling
3 of funds, inadequate capitalization, disregard for corporate formalities, the use of
4 the same offices and employees, identical directors and officers, lack of
5 segregation of corporate records, holding out one entity as liable for the other,
6 identical equitable ownership of the entities, and the use of one entity as a mere
7 shell or conduit for the affairs of the other. *See Daewoo Elecs. Am. Inc. v. Opta*
8 *Corp.*, 875 F.3d 1241, 1250 (9th Cir. 2017); *Delacruz v. Serv. Corp. Int'l*, 2018
9 WL 2287962, at *5 (E.D. Cal. May 18, 2018); *Stewart v. Screen Gems-EMI Music,*
10 *Inc.*, 81 F. Supp. 3d 938, 954 (N.D. Cal. 2015). “This list is non-exclusive, and
11 California courts have relied on a host of other factors in finding alter ego
12 liability as well.” *Gerritsen v. Warner Bros. Ent. Inc.*, 116 F. Supp. 3d 1104, 1137
13 (C.D. Cal. 2015).

14 **a. Unity of Interest or Ownership**

15 Ginger makes numerous factual allegations in her Second Amended
16 Complaint to suggest that Ensign Group, Ensign Services, and the SNF
17 subsidiaries function as alter egos of one another. First, she alleges that Ensign
18 Group and Ensign Services share the same address and headquarters.³⁸ While
19 Ginger does not assert that the SNFs share the same office space as Ensign
20 Group’s headquarters,³⁹ the sharing of offices is still highly probative of an alter
21 ego relationship—at least between Ensign Group and Ensign Services. *City &*
22 *Cty. of San Francisco v. Purdue Pharma L.P.*, 491 F. Supp. 3d 610, 640 (N.D. Cal.
23 2020).

24 Second, Ginger alleges that Defendants shared many of the same
25 employees.⁴⁰ For example, she identifies by name two senior executives who

26 ³⁸ SAC ¶ 58.
27 ³⁹ Reply 5:6-13.
28 ⁴⁰ Opposition 11:1-21.

1 monitored and oversaw the various SNF subsidiaries, and she further alleges
2 that all of the senior executive and key employees in the areas of management,
3 compliance, information technology, legal, accounting, billing, and human
4 resources are shared by Ensign Group and Ensign Services.⁴¹

5 Third, Ginger contends that Ensign Group siphons off and commingles
6 funds of the SNFs.⁴² Specifically, she says that Ensign Group collected a
7 monthly management fee from each SNF and that Ensign Group has “collected,
8 distributed, and shared the revenues, profits, and assets of its [SNFs] by and
9 through its cluster model—which required the [SNFs] to both compete against
10 each other and also share revenues and profits.”⁴³ Those acts led to the SNFs’
11 undercapitalization and made them dependent on Ensign Group, as each SNF
12 lacked significant assets of its own and lacked sufficient control over its profits,
13 revenues, and expenditures.⁴⁴

14 Defendants urge the Court to consider *NetApp, Inc. v. Nimble Storage, Inc.*, 2015 WL 400251 (N.D. Cal. Jan. 29, 2015), for the proposition that the fact
15 that revenues flow up to Ensign Group is not indicative of an alter ego.⁴⁵ *NetApp*
16 held that a parent corporation reporting the financial results of its subsidiaries in
17 the parent’s financial statements “is not proof of an alter ego relationship.” *Id.*
18 at *6. But the anodyne act of reporting subsidiary revenue is distinguishable
19 from Ginger’s allegations. She alleges control and direction over both revenues
20 and expenditures, such that the SNFs were undercapitalized and dependent
21 upon Ensign Group—the umbrella holding company.⁴⁶

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24 ⁴¹ SAC ¶¶ 59-69.

25 ⁴² *Id.* at ¶¶ 78-80.

26 ⁴³ *Id.* at ¶¶ 57 & 79.

27 ⁴⁴ *Id.* at ¶¶ 79 & 80.

28 ⁴⁵ Reply 5:24-6:7

⁴⁶ Opposition 13:5; SAC ¶¶ 79 & 80.

1 Fourth, Ginger makes myriad allegations to support the idea that Ensign
2 Group ran the SNFs as a single joint venture, exerting control over day-to-day
3 management and directing, *inter alia*, (1) the hiring, training, and setting of
4 incentives and compensation of employees, medical directors, and consultants
5 alike; (2) contracting decisions; (3) the management of the SNFs' finances and
6 related audits; and (4) compliance with healthcare laws, including the Anti-
7 Kickback Statute and the Stark Laws.⁴⁷ Additionally, Ensign Group's executive
8 leadership reviewed and approved the SNFs' corporate performance goals—
9 colorfully known as Big Hairy Audacious Goals, or "BHAGs"—that had
10 implications for the budgets of the SNFs and the bonuses of their
11 administrators.⁴⁸

12 And fifth, Ginger contends that Ensign Group holds itself and its SNFs
13 out as a single entity, publicly promoting the image of "a unified nationwide
14 operation through brochures, marketing materials, website, and communications
15 with the media, as well as in correspondence to state licensing and certification
16 agencies."⁴⁹

17 In response, Defendants insist that those allegations would not establish
18 alter ego liability, even if they were true.⁵⁰ In multiple places, Defendants repeat
19 the argument that those allegations, in total, amount to no more than a typical
20 parent-subsidiary relationship.⁵¹ But the Court must remind Defendants that, at
21 this stage in the litigation, the correct inquiry is not whether alter ego liability
22 has been established, but whether it *has been alleged* with "sufficient factual

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⁴⁷ Opposition 14:3-12; SAC ¶¶ 60, 61, 65-72, 74-76, 156, 160, 168, & 256-
25 258.

26 ⁴⁸ SAC ¶ 71.

27 ⁴⁹ *Id.* at ¶ 81.

28 ⁵⁰ Reply 5:27.

29 ⁵¹ See Motion 1:19-25, 7:7-16, 9:1-4, & 12:16-17; Reply 6:22-26 (citing *United*
30 *States v. Bestfoods*, 524 U.S. 51, 67-69 (1998)).

1 matter, accepted as true” to state a claim that is “plausible.” *Ashcroft v. Iqbal*,
2 556 U.S. 662, 678 (2009). The Court concludes that Ginger has alleged
3 numerous facts with sufficient particularity that speak to a unity of interest, such
4 as the commingling of funds, inadequate capitalization, disregard for corporate
5 formalities, the use of some of the same offices and employees, identical senior
6 leadership, and the act of holding the various entities out as a single identity.
7 Those allegations are sufficient at the pleading stage. *See Daewoo Elecs. Am. Inc.*,
8 2013 WL 3877596, at *5 (finding that unity of interest was sufficiently pleaded
9 for Rule 12(b)(6) purposes with merely two factors); *see also Pac. Mar. Freight,*
10 *Inc. v. Foster*, 2010 WL 3339432 (S.D. Cal. Aug. 24, 2010). Finding the first
11 prong of the alter ego test met, the Court turns to the second prong.

12 **b. Inequitable Result**

13 The second prong of the alter ego test asks whether treating the actions of
14 the SNFs as their own independent acts would lead to an inequitable result.
15 Ginger says it would. In particular, she alleges that the SNFs'
16 undercapitalization insulates Ensign Group and would allow Ensign Group to
17 avoid liability for its fraudulent schemes.⁵² Defendants contend that Ginger's
18 factual allegations are insufficient to establish that such an inequitable result
19 would occur.⁵³ However, if what Ginger alleges is true—*i.e.*, that Ensign Group
20 “misdirected funds, exercised crippling control, and purposely siphoned profits
21 from the [SNFs]”—then Ensign Group could minimize repayments owed to the
22 federal government and the State of California as the result of orchestrating its
23 fraudulent schemes through undercapitalized subsidiaries. *See Blair v. Infineon*
24 *Techs. AG*, 720 F. Supp. 2d 462, 473 (D. Del. 2010). In short, Ensign Group

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⁵² SAC ¶¶ 57, 79, 80, & 83.

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⁵³ Motion 13:3-13.

1 would have “perpetrated an element of fraud or injustice in [its] use of the
2 corporate form under . . . the federal alter ego standard.” *Id.*

3 Because the Court must construe those factual allegations “in favor of the
4 nonmoving party” at the pleading stage, the Court finds that Ginger has made a
5 *prima facie* showing of a unity of interest between Ensign Group and its
6 subsidiaries. *Tinoco v. San Diego Gas & Elec. Co.*, 327 F.R.D. 651, 656 (S.D. Cal.
7 2018) (quoting *Cahill*, 80 F.3d at 337–38). Furthermore, the Court is persuaded
8 that a failure to disregard Ensign Group’s separate identities would cause an
9 inequitable result. Accordingly, the Court cannot grant the Motion to dismiss
10 on the grounds that Ginger impermissibly used group pleading; she has
11 adequately alleged an alter ego relationship among Defendants.

12 **B. First and Second Claims for Relief: False Claims under 31 U.S.C.**

13 **§ 3729(a)(1)(A) & (B)**

14 Next, Defendants argue that Ginger fails to state a claim under the FCA.
15 Defendants make three arguments: (1) Ginger does not allege any facts that
16 show that Ensign Group or Ensign Services is directly liable for any fraudulent
17 scheme;⁵⁴ (2) Ginger does not allege that Ensign Group or Ensign Services
18 received remuneration for referrals, thereby failing to plead violations of the
19 Anti-Kickback Statute (the “AKS”), 42 U.S.C. § 1320a-7b, or the Stark Laws,
20 42 U.S.C. § 1395nn;⁵⁵ and (3) Ginger fails to allege any reliable indicia
21 demonstrating that Ensign Group or Ensign Services submitted false claims.⁵⁶

22 The FCA makes liable anyone “who knowingly presents, or causes to be
23 presented, a false or fraudulent claim for payment or approval” or “knowingly
24 makes, uses, or causes to be made or used, a false record or statement material
25 to a false or fraudulent claim.” *United States ex rel. Campie v. Gilead Scis.*, 862

26 ⁵⁴ *Id.* at 13:17-21.
27 ⁵⁵ *Id.* at 19:9-20:22.
28 ⁵⁶ *Id.* at 21:1-23:9.

1 F.3d 890, 898-99 (9th Cir. 2017) (quoting 31 U.S.C. § 3729(a)(1)(A) & (B)).
2 The Ninth Circuit has synthesized the elements of a FCA claim to be (1) a false
3 statement or fraudulent course of conduct, (2) made with scienter, (3) that was
4 material, causing (4) the government to pay out money or forfeit moneys due.
5 See *U.S. ex rel. Hendow v. Univ. of Phoenix*, 461 F.3d 1166, 1174 (9th Cir. 2006).

6 **1. Direct Liability**

7 Defendants first argue that Ginger fails to allege that **Defendants** actually
8 submitted (or “presented”) any fraudulent claims to any federal government
9 entity.⁵⁷ Defendants characterize the Second Amended Complaint as pointing
10 the finger at only the SNFs, and not Defendants themselves.⁵⁸

11 However, Defendants contradict that argument mere pages later, when
12 they attempt to explain away the decision of Ensign Service’s former Chief
13 Operating Officer, Barry Port (who is now Ensign Group’s CEO), to overrule
14 certain changes to medical director contracts.⁵⁹ Ginger alleges that those
15 contracts were shams.⁶⁰ Had the changes been made, they would have instituted
16 industry-standard hourly rates with time logs.⁶¹ If Ginger’s allegations
17 concerning Port are true, then those facts alone would establish Defendants’
18 involvement and would open the door linking Defendants to those contracts and
19 any false presentment.

20 Additionally, Ginger’s Second Amended Complaint includes allegations
21 that Defendants oversaw, enabled, and facilitated the SNFs’ scheme of illegal
22 kickbacks and the payment of doctors via sham contracts in exchange for
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25 ⁵⁷ *Id.* at 13:22-23; *see also id.* at 14:11-20.

26 ⁵⁸ *Id.* at 14:20-15:1.

27 ⁵⁹ *Id.* at 16:23-17:13.

28 ⁶⁰ SAC ¶¶ 169-175.

29 ⁶¹ *Id.* at ¶¶ 177 & 198.

1 referrals.⁶² Even if Ensign Group or Ensign Services never submitted any false
2 claims themselves, “the FCA holds a defendant liable if it pursues a scheme that
3 ultimately results in the submission of a false claim, even if the defendant does
4 not participate in the actual submission of the claim.” *United States ex rel.*
5 *Kuzma v. N. Arizona Healthcare Corp.*, 2021 WL 120901, at *5 (D. Ariz. Jan. 13,
6 2021) (holding that defendant, a parent company, could be liable for an illegal
7 physician kickback scheme where plaintiff-relator alleged that the defendant
8 employed the individuals involved and that those individuals were governed by
9 defendant’s corporate policies). Defendants reply that merely being a parent
10 corporation of a subsidiary that commits a FCA violation—“without some
11 degree of participation by the parent in the claims process”—is not enough to
12 support a claim against the parent for the subsidiary’s FCA violation.⁶³ *United*
13 *States ex rel. Martinez v. KPC Healthcare Inc.*, 2017 WL 10439030, at *6
14 (C.D. Cal. June 8, 2017). But Ginger’s Second Amended Complaint does more
15 than that. Indeed, Ginger describes how Defendants “institutionalized and
16 enforced [their] fraudulent scheme” through the recruitment, hiring, and
17 training of facility administrators and other key employees involved in the
18 alleged schemes.⁶⁴ *United States ex rel. Vatan v. QTC Med. Servs., Inc.*, 721
19 F. App’x 662, 664 (9th Cir. 2018).

20 Ginger even calls out several senior executives and other managers by
21 name and describes their alleged involvement.⁶⁵ Defendants attempt to disabuse
22 the Court of the notion that those conversations establish Defendants’
23 involvement,⁶⁶ but Defendants’ instant Motion is not one for summary
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25 ⁶² *Id.* at ¶¶ 8-13 & 139-141.

26 ⁶³ Motion 14:12-15.

27 ⁶⁴ SAC ¶¶ 59-63, 151, & 153.

28 ⁶⁵ See, e.g., *id.* at ¶¶ 69, 70, 72, 190, 197-210, & 213-226.

⁶⁶ Motion 15:9-17:18.

1 judgment. What Ginger has pleaded shows that it is *plausible* that Defendants
2 and members of their senior leadership had knowledge of, condoned, or were
3 involved with the alleged schemes. Ginger's allegations satisfy the heightened
4 pleading standard under Rule 9(b). *Vatan*, 721 F. App'x at 664.

5 **2. Violations of the AKS and the Stark Laws**

6 Defendants' second argument is that Ginger fails to allege any violations
7 of the AKS or the Stark Laws. The Court disagrees.

8 To allege a violation of the AKS, *see* 42 U.S.C. § 1320a-7b(b)(2), Ginger
9 must plead that Defendants knowingly and willfully offered or paid
10 remuneration to induce referrals of program-related business. *Hanlester Network*
11 *v. Shalala*, 51 F.3d 1390, 1398 (9th Cir. 1995). Generally, the AKS does not
12 require proof of a *quid pro quo* or proof that any payment or referral was made.
13 *Id.* at 1397. However, at least one court in this district has used "fair market
14 value" as the metric to assess whether a discount (or payment) constituted
15 remuneration. *See United States ex rel. Gough v. Eastwestproto, Inc.*, 2018 WL
16 6929332, at *8 (C.D. Cal. Oct. 24, 2018).

17 Similarly, the Stark Laws prohibit a healthcare provider from submitting
18 claims to Medicare or Medicaid for certain items or services rendered to
19 patients referred by physicians who have improper financial relationships with
20 the providers. *See* 42 U.S.C. §§ 1395nn(a)(1) & 1396b(s).

21 Ginger spills copious ink describing how Defendants violated both of
22 those federal laws when their subsidiaries allegedly made monetary payments
23 through medical director and consulting contracts in exchange for referrals, as
24 well as payments received by Ensign companies from Axiom and other X-ray
25 providers in exchange for referring outpatient X-ray services to those

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1 companies.⁶⁷ Many of those referrals were “substantially above fair market
2 value,” based upon Ginger’s observations and experience in the industry.⁶⁸

3 Defendants believe that the omission of Ensign Group or Ensign Services
4 from the allegations regarding those payments renders Ginger’s claim invalid.⁶⁹
5 But because Ginger has adequately pleaded alter ego liability, the Court must
6 presume that the actions of the SNFs are the actions of Defendants. Indeed, in
7 one instance, Ginger states that Ensign Group’s own accounting department’s
8 records reflect some allegedly illegal payments made from SNF Carmel
9 Mountain Rehabilitation & Healthcare in San Diego to various doctors,
10 approximating \$200,000 per year.⁷⁰ Those payments were merely a sample of
11 many supposedly made to physicians as remuneration or inducement to increase
12 referrals to Ensign Group’s SNFs.⁷¹ In another instance, Ginger alleges that
13 Defendants’ employees were instructed to recruit medical directors and other
14 consultants based upon who could “fill beds” and generate the most referrals.⁷²
15 In view of the impropriety of those alleged relationships, the Court finds that the
16 Second Amended Complaint adequately pleads that Defendants violated both
17 the AKS and the Stark Laws.

18 **3. Reliable Indicia**

19 Defendants’ third argument is that Ginger does not identify any false
20 claims submitted by any Ensign entity.⁷³ Defendants maintain that, absent any
21 actual examples, Ginger must at a minimum allege “particular details of a
22 scheme to submit false claims **paired with** reliable indicia that lead to a strong

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⁶⁷ SAC ¶¶ 135-267.
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⁶⁸ *Id.* at ¶¶ 151, 158, & 159.
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⁶⁹ Motion 19:9-19.
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⁷⁰ SAC ¶ 161.
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⁷¹ *Id.* at ¶ 9.
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⁷² *Id.* at ¶¶ 17 & 160.
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⁷³ Motion 21:1-8.

1 inference that claims were actually submitted.” *Ebeid ex rel. U.S. v. Lungwitz*,
2 616 F.3d 993, 998–99 (9th Cir. 2010) (citing *U.S. ex rel. Grubbs v. Kanneganti*,
3 565 F.3d 180 (5th Cir. 2009)) (emphasis added). Reliable indicia may include
4 “representative examples” of submitted claims, but such examples are not
5 strictly necessary. *United States v. United Parcel Serv., Inc.*, 2015 WL 13648581,
6 at *3 (C.D. Cal. July 2, 2015), *aff’d sub nom. United States ex rel. DeFatta v.*
7 *United Parcel Serv., Inc.*, 771 F. App’x 735 (9th Cir. 2019). Other reliable indicia
8 include information “such as dates that services were fraudulently provided or
9 recorded, by whom, and evidence of the department’s standard billing
10 procedure,” *see Grubbs*, 565 F.3d at 189–90. There does not appear to be a
11 single recipe, though, for what qualifies as reliable indicia.

12 By now, it is well-established that Ginger has adequately pleaded details of
13 a broader scheme to submit false claims. But Defendants contend that Ginger
14 falls short of the other side of the coin; *i.e.*, that she has not supplied reliable
15 indicia that false claims were actually submitted.⁷⁴ This issue is a close call.
16 Ginger asserts the following:

- 17 • Ensign Services effectively submitted the claims for payment on behalf of
18 the SNFs since Ensign Services centrally controlled the claims and
19 reimbursement process at each SNF.⁷⁵
- 20 • “Defendants prepared claims for payment or approval, billing records,
21 invoices and medical records and presented or caused them to be
22 presented to an agent, officer or employee” of both the federal
23 government and the State of California.⁷⁶
- 24 • At the end of each month, the SNFs billed the Medicare program Part A
25 by submitting an invoice known as Universal Bill 92 (the “UB-92”) to the

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27 ⁷⁴ *Id.* at 21:16-26.
28 ⁷⁵ SAC ¶ 76.
⁷⁶ *Id.* at ¶¶ 100 & 101.

1 appropriate Medicare Administrative Contractor, who processed and paid
2 Medicare claims.⁷⁷

- 3 • A UB-92 was submitted for each resident, and it contained the number of
4 billing days, the per diem rate, and total amount.⁷⁸
- 5 • Ginger's Exhibit 7—a spreadsheet that Ginger created based upon her
6 knowledge and access to documents that she had at the time—identifies
7 approximately 130 physicians who had allegedly sham contracts with 28 of
8 Ensign Group's SNFs.⁷⁹
- 9 • On information and belief, those physicians' practice specialties were of
10 the type likely to be in a position to refer of Medicare and Medicaid
11 patients to an Ensign facility, including geriatrics, surgery, family
12 medicine, internal medicine, orthopedics, pulmonology, and
13 neurology/psychiatry.⁸⁰
- 14 • Ginger estimates that each SNF submitted roughly 100 claims per month,
15 or 1,200 claims per year over a six-year time frame, based upon the
16 number of beds and patients—most of whom were covered by
17 government health care programs.⁸¹

18 In response, Defendants argue that those alleged facts are too conclusory
19 (or too threadbare) to serve as reliable indicia.⁸² Defendants' strongest case in
20 support is *United States ex rel. Karp v. Ahaddian*, 2018 WL 6333670 (C.D. Cal.
21 Aug. 3, 2018). There, the plaintiff-relators were patients of the defendant
22 physicians, who operated a psychiatric care practice. *Id.* at *1. The plaintiff-

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77 *Id.* at ¶ 95.

78 *Id.*

79 *Id.* at ¶ 242; *see also* SAC, Ex. 7 [ECF No. 129-7].

80 SAC ¶ 245.

81 *Id.* at ¶ 247.

82 Motion 21:24 & 23:7-9.

1 relators alleged that the defendants submitted false claims to their private
2 insurers for services that were never rendered. *Id.* Although the plaintiff-
3 relators were not Medicare beneficiaries, they assumed that the defendants *must*
4 have submitted some false claims to Medicare, in view of the defendants' high
5 volume of Medicare work. *Id.* The court in *Karp* was not persuaded; it
6 concluded that the plaintiff-relators did not successfully "allege *what* claims
7 were submitted to the federal government; *when* such claims were submitted to
8 the federal government; or *who* submitted such claims to the federal
9 government." *Id.* at *4.

10 Here, the Court finds that Ginger succeeds in distinguishing the facts in
11 *Karp*. Ginger, a former insider, identifies by name and location a sizeable
12 number of physicians who saw patients and submitted claims in a defined—
13 albeit broad—period of time. The Court can reasonably infer that some of those
14 physicians' patients would have used Medicare and Medicaid, given the
15 description of Defendants' billing system and the use of forms designed
16 specifically for billing government health care programs, in conjunction with the
17 broad range of services and specialties afforded. *See Loma Linda Univ. Med. Ctr.*
18 *v. Sebelius*, 684 F. Supp. 2d 42, 45 (D.D.C.), *aff'd*, 408 F. App'x 383 (D.C. Cir.
19 2010) (noting that Medicare Part A regulation 42 C.F.R. § 424.32 requires
20 hospitals to submit claims for payment via a specific form, the UB-92). Those
21 factual allegations allow the Court, and Defendants, to determine "the who,
22 what, when, where, and how" of the alleged misconduct. *United States ex rel.*
23 *Ormsby v. Sutter Health*, 444 F. Supp. 3d 1010, 1057 (N.D. Cal. 2020).
24 Furthermore, the gravamen of Ginger's Second Amended Complaint is that the
25 financial relationship of those 130 physicians with their respective SNFs was
26 suspect. If true, that would mean that Defendants face penalties for any or all
27 "of the claims filed by [those physicians] during their respective medical
28 directorship[s]" to governmental health programs. *U.S. ex rel. Kaczmarcyk v.*

1 *SCCI Health Servs. Corp.*, 2004 WL 7089810, at *5 (S.D. Tex. Mar. 11, 2004).
2 Therefore, the Second Amended Complaint meets the Rule 9(b) pleading
3 standard. The Court **DENIES** the Motion as it relates to the first and second
4 claims for relief.

5 | C. Third Claim for Relief: Reverse FCA Provision under 31 U.S.C.

6 || § 3729(a)(1)(G)

The FCA’s “reverse false claims” provision creates liability for anyone who “knowingly makes, uses, or causes to be made or used, a false record or statement material to an obligation to pay or transmit money or property to the Government, or knowingly conceals or knowingly and improperly avoids or decreases an obligation to pay or transmit money or property to the Government.” *United States ex rel. Kelly v. Serco, Inc.*, 846 F.3d 325, 335–36 (9th Cir. 2017) (quoting 31 U.S.C. § 3729(a)(1)(G)). This provision “attempts to provide that fraudulently reducing the amount owed to the government constitutes a false claim.” *Cafasso*, 637 F.3d at 1056.

In their Motion, Defendants make four arguments regarding this claim:
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17 (1) there is no underlying violation, so there is no wrongfully withheld
18 overpayment; (2) it is redundant of Ginger's presentment claim; (3) Ginger fails
19 to plead that Defendants knew of any false claim or overpayment received; and
20 (4) the fact that Ensign Group incurred penalties for violations of its CIA is
21 immaterial, since those enforcement penalties are not an obligation for purposes
22 of a private *qui tam* recovery.⁸³

23 Defendants' first argument is unavailing, in view of the Court's finding
24 that Ginger properly alleges an underlying false presentment violation, *see supra*
25 Part III.B. But that finding potentially renders her reverse false claim
26 redundant, per Defendants' second argument. *See e.g.*, *United States v. Kinetic*

⁸³ *Id.* at 23:19-24:21.

1 *Concepts, Inc.*, 2017 WL 2713730, at *14 (C.D. Cal. Mar. 6, 2017) (dismissing a
2 redundant reverse false claim); *U.S. ex rel. Davern v. Hoovestol, Inc.*, 2015 WL
3 6872427 (W.D.N.Y. Nov. 9, 2015) (observing it is not the intent of the statute
4 that, whenever a defendant violated subparagraphs (a)(1)(A) or (B) and received
5 payment, the defendant would also necessarily violate subparagraph (G) if it
6 failed to repay the fraudulently obtained payments to the federal government);
7 *see also U.S. ex rel. Besancon v. Uchicago Argonne, LLC*, 2014 WL 4783056, at *4
8 (N.D. Ill. Sept. 24, 2014).

9 However, as part of the Fraud Enforcement and Recovery Act of 2009,
10 Congress amended the False Claims Act to define an “obligation” as “an
11 established duty, whether or not fixed, arising from an express or implied
12 contractual, grantor-grantee, or licensor-licensee relationship, from a fee-based
13 or similar relationship, from statute or regulation, or from the retention of any
14 overpayment.” *Martinez*, WL 10439030, at *5 (quoting 31 U.S.C. § 3729(b)(3)).
15 Furthermore, in 2010 Congress established an independent legal duty of
16 Medicare payment recipients to “report and return” an overpayment within 60
17 days “after the date on which the overpayment was identified.” *Id.* at *6
18 (quoting 42 U.S.C. §§ 1320a-7k(d)(1), (2)). A similar obligation was created for
19 Medicaid. *See Ormsby*, 444 F. Supp. 3d at 1056. In view of those legislative
20 amendments, courts have allowed reverse false claims to proceed when they
21 concern an obligation under Medicaid or Medicare, notwithstanding a
22 concurrent false presentment claim. *Id.* at 1081; *see also Martinez*, 2017 WL
23 10439030, at *6; *United States v. Mount Sinai Hosp.*, 2015 WL 7076092, at *12
24 (S.D.N.Y. Nov. 9, 2015).

25 That exception applies here. Because Ginger alleges that Defendants and
26 their subsidiaries “have concealed and improperly avoided an obligation to pay
27 money to the Government, including specifically Defendants’ obligation to
28 report and repay past overpayments of Medicare and Medicaid claims for which

1 Defendants knew they were not entitled,”⁸⁴ the Court finds that Ginger’s false
2 presentment claim under 31 U.S.C. § 3729(a)(1)(A) does not preclude her
3 reverse false claim under 31 U.S.C. § 3729(a)(1)(G).

4 However, the Court does agree with Defendants’ third argument; *i.e.*,
5 that Ginger fails to plead that Defendants knew of any false claim or
6 overpayment received. Although Ginger points to a \$100,000 underpayment for
7 inpatient X-ray services that Defendants received from Axiom in exchange for
8 referring their outpatient services to Axiom,⁸⁵ it is not clear from the face of the
9 Second Amended Complaint that Axiom’s discounts are equivalent to a failure
10 to pay back an overpayment from Medicaid or Medicare. *Cf. U.S. ex rel. Lee,*
11 Case No. 6:18-cv-01932-DCC, at *13-*14 (D.S.C. Aug. 30, 2021) (unpublished)
12 (finding reverse claim properly alleged under Rule 9(b) where plaintiff averred
13 that defendant falsely certified compliance with the AKS and the Stark Laws on
14 its cost reports to avoid repayment of the interim payments already received
15 from government healthcare programs).⁸⁶ The Second Amended Complaint’s
16 ambiguity on this issue causes the Court to conclude that the appropriate course
17 is to dismiss with leave to amend. Fed. R. Civ. P. 9(b). Presumably, Ginger
18 could resolve that ambiguity with additional facts or clarifications. *See Lopez,*
19 203 F.3d at 1127 (finding that a district court should grant leave to amend unless
20 it determines that the pleading could not possibly be cured by the allegation of
21 other facts).

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24 ⁸⁴ SAC ¶ 299.

25 ⁸⁵ *See Opp’n to Defs.’ Mot. to Dismiss Relator’s First Am. Compl.* (the
26 “Prior Opposition”) [ECF No. 104] 23:23-24; SAC ¶ 258. The Court advises
27 Ginger’s counsel to comply with the Local Rules regarding page limits and to
refrain from circumventing that rule by incorporating past briefs, or “stuffing”
the footnotes with analysis of case law that should properly be in the body of the
text. *See L.R. 11-6.*

28 ⁸⁶ *See Opposition, Ex. A* [ECF No. 131-2].

1 The Second Amended Complaint’s only other mention of reverse false
2 claims appears in the context of Ensign Group violating its CIA for failing to
3 disclose its swapping scheme.⁸⁷ However, Ginger makes no rebuttal and cites no
4 counter-authority⁸⁸ to suggest that Ensign Group is incorrect when it argues that
5 penalties under its CIA with HHS-OIG do not establish an “obligation” to pay
6 the government under 31 U.S.C. § 3729(a)(1)(G). *United States v. AstraZeneca*
7 *Biopharmaceuticals, Inc.*, 2017 WL 1378128, at *3 (E.D.N.Y. Apr. 17, 2017); *see*
8 *also U.S. ex rel. Booker v. Pfizer, Inc.*, 9 F. Supp. 3d 34, 50 (D. Mass. 2014); *U.S.*
9 *ex rel. Bahrani v. Conagra, Inc.*, 465 F.3d 1189, 1195 (10th Cir. 2006). Therefore,
10 since alleged violations of the CIA do not serve as an adequate alternative basis
11 for a reverse false claim, the Court **GRANTS** the Motion with respect to
12 Ginger’s third claim for relief **with leave to amend**.

13 **D. Fourth Claim for Relief: Conspiracy under 31 U.S.C.**

14 **§ 3729(a)(1)(C)**

15 Defendants offer several reasons why Ginger’s fourth claim for relief for
16 conspiracy should fall. One is that “a corporation cannot conspire with its
17 employees, and its employees, when acting in the scope of their employment,
18 cannot conspire among themselves.” *U.S. ex rel. Fago v. M & T Mortg. Corp.*,
19 518 F. Supp. 2d 108, 117 (D.D.C. 2007); *see also United States ex rel. Lupo v.*
20 *Quality Assurance Servs., Inc.*, 242 F. Supp. 3d 1020, 1027 (S.D. Cal. 2017).
21 “The logic for the doctrine comes directly from the definition of a conspiracy.”
22 *Hoefer v. Fluor Daniel, Inc.*, 92 F. Supp. 2d 1055, 1057 (C.D. Cal. 2000). “It is
23 basic in the law of conspiracy that you must have two persons or entities to have
24 a conspiracy. A corporation cannot conspire with itself any more than a private

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⁸⁷ SAC ¶ 264.

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⁸⁸ *See generally* Opposition.

1 individual can, and it is the general rule that the acts of the agent are the acts of
2 the corporation.” *Id.* (internal quotations omitted).

3 Ginger does not explicitly respond to those arguments in her
4 Opposition.⁸⁹ Instead, she attempts to incorporate her previous memorandum,⁹⁰
5 in which she argued in a footnote that this doctrine is undercut by Ensign
6 Group’s claim that its SNFs were operated independently.⁹¹ In other words,
7 Ginger contends that Defendants cannot have it both ways; Defendants cannot
8 simultaneously assert that Ensign Group and its subsidiaries are entirely
9 independent entities (and thus susceptible to a corporate conspiracy claim) *and*
10 are a single unified entity (and thus no longer susceptible to a corporate
11 conspiracy claim, but confirming Ginger’s alter ego allegations).

12 Ginger is correct, but that logic rebounds on her. Ultimately, she cannot
13 succeed on both her alter ego claims *and* her conspiracy-based claim. But this
14 case is at the pleading stage, and “a plaintiff is allowed to assert inconsistent
15 theories of recovery” at the pleading stage. *Vicuna v. Alexia Foods, Inc.*, 2012
16 WL 1497507, at *3 (N.D. Cal. Apr. 27, 2012); *see also* Fed. R. Civ. P. 8(e)
17 (permitting a court to construe pleadings so as to do justice). Thus, the Court
18 **DENIES** the Motion with respect to Ginger’s fourth claim for relief.

19 **E. Seventh Claim for Relief: Cal. Gov’t Code § 12651(a)(8)**

20 The CFCA provides that “[a]ny person who . . . [i]s a beneficiary of an
21 inadvertent submission of a false claim, subsequently discovers the falsity of the
22 claim, and fails to disclose the false claim to the state or the political subdivision
23 within a reasonable time after discovery of the false claim” shall be “liable to the
24 state or to the political subdivision for three times the amount of damages that

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26⁸⁹ *See generally id.*
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28⁹⁰ *Id.* at 2:11-12.

⁹¹ *See* Prior Opposition 25:18-22. The Court again admonishes Ginger’s
counsel to refrain from incorporating past briefs as a way to circumvent page
limitations.

1 the state or political subdivision sustains because of the act of that person.”
2 Cal. Gov’t Code § 12651(a)(8). California state courts have interpreted the
3 statute broadly, noting that “liability may be imposed under section 12651,
4 subdivision (a)(8), on third persons who did not submit the false claims
5 themselves.” *Armenta ex rel. City of Burbank v. Mueller Co.*, 142 Cal. App. 4th
6 636, 647 (2006), *as modified* (Sept. 1, 2006), *as modified on denial of reh’g*
7 (Sept. 28, 2006). That liability extends to parent companies vis-à-vis their
8 subsidiaries, even when the parent company is several layers removed from the
9 offending subsidiary. *Id.* at 646–47.

10 Defendants maintain that Ginger did not plead any facts in her Second
11 Amended Complaint regarding inadvertent submissions.⁹² Indeed, the Court
12 agrees that Ginger’s allegations tend to indicate intentionality on behalf of
13 Defendants, broadly speaking.⁹³ However, this flaw is not a fatal, for two
14 reasons. First, California courts have held that the statute’s reference to
15 inadvertence “does not preclude the imposition of liability on the beneficiary of
16 a false claim where the claim has been submitted intentionally.” *City of*
17 *Burbank*, 142 Cal. App. 4th at 648. And second, construing the Second
18 Amended Complaint in the light most favorable to Ginger—the non-moving
19 party—it would be sensible to consider this claim as pleaded in the alternative,
20 in the event that Defendants succeed in proving that they did not *intentionally*
21 submit false claims to the State of California.

22 Next, Defendants claim that Ginger fails to plead facts showing that either
23 Ensign Group or Ensign Services was a beneficiary of these claims.⁹⁴ But that is
24 simply untrue. The Second Amended Complaint unmistakable lays out the
25 parent-subsidiary relationship of the SNFs, Ensign Group, and Ensign

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27 ⁹² Motion 25:19-20.
28 ⁹³ See generally SAC.
⁹⁴ Motion 25:20.

1 Services.⁹⁵ It further alleges that the SNFs, among other things, are required to
2 pay the parent companies “monthly management fee[s].”⁹⁶ It reasonably
3 follows, therefore, that Ensign Group and Ensign Services would have benefited
4 from any false claims that defrauded the State of California, even if such claims
5 were submitted inadvertently. Since Ginger also alleges that Defendants failed
6 to disclose those false claims in a timely manner⁹⁷—and at various points Ginger
7 also describes specific situations that could be construed as putting Defendants
8 on notice⁹⁸—the Court finds that Ginger has adequately pleaded the elements of
9 a claim under Section 12651(a)(8) of the CFCA. Thus, the Court **DENIES** the
10 Motion with respect to Ginger’s seventh claim for relief.

11 IV. CONCLUSION

12 For the foregoing reasons, the Court hereby **ORDERS** as follows:

13 1. The Motion is **GRANTED** with respect to the third claim for
14 relief. That claim is **DISMISSED** with leave to amend.

15 2. The Motion is **DENIED** with respect to the remaining claims for
16 relief.

17 3. Ginger is **DIRECTED** to file her amended pleading, if at all, no
18 later than March 25, 2022. If Ginger does not file her amended pleading in a
19 timely manner, then the Court will **DISMISS** the third claim for relief **with**
20 **prejudice**.

21 4. If Ginger chooses to file an amended pleading, then she is also
22 **DIRECTED** to file contemporaneously therewith a Notice of Revisions to

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26 ⁹⁵ See, e.g., SAC ¶ 78.

27 ⁹⁶ Id. at ¶ 57.

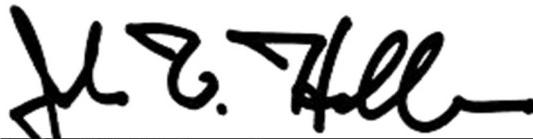
28 ⁹⁷ Id. at ¶ 15.

⁹⁸ See, e.g., id. at ¶¶ 189-200.

1 Second Amended Complaint that provides the Court with a redline version that
2 shows the amendments.

3 **IT IS SO ORDERED.**

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5 Dated: March 10, 2022



John W. Holcomb
UNITED STATES DISTRICT JUDGE

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